

1 UNITED STATES DISTRICT COURT  
2 FOR THE SOUTHERN DISTRICT OF MISSISSIPPI  
3 SOUTHERN DIVISION  
4

5 KASEY D. ALVES,

6 Plaintiff,

7 VS.

CAUSE NO.: 1:06cv912 LG-JMR

8 HARRISON COUNTY MISSISSIPPI, BY AND  
9 THROUGH THE BOARD OF SUPERVISORS;  
10 HARRISON COUNTY SHERIFF'S DEPARTMENT;  
11 SHERIFF GEORGE PAYNE, JR.; AND,  
12 HEALTH ASSURANCE, LLC.,

13 Defendants.

14 DEPOSITION

15 OF

16 CHARLES LARRY BENEFIELD

17 Taken on behalf of the Plaintiff

18 10:49 a.m., Wednesday, March 12th, 2008

19 before

20 Lisa H. Brown, CSR #1166  
21  
22

23 COAST-WIDE REPORTERS

24 Court Reporters

25 Post Office Box 95

Biloxi, Mississippi 39533-0095

(228) 374-5066

Exhibit  
8

| Agency | Program | Location |
|--------|---------|----------|
|--------|---------|----------|

CHARLES LARRY BENEFIELD,  
having been produced and first duly sworn, was  
examined and testified as follows:

Figure 1

## EXAMINATION

BY MR. PRINGLE:

Q. Please state your name.

A. Charles Larry Benefield.

Q. Mr. Benefield, you served as a member of the Harrison County Board of Supervisors?

A. Yes.

Q. And what years did you serve?

A. From, I think, 1991 to January the 6th of '08.

Q. And during that time, at various times, you also served as president of the Board?

A. Yes.

Q. Do you remember how many occasions you served as president?

A. Gee. Approximately seven out of the -- the so many years that I was on the Board, sixteen years. I don't remember the exact date. Last year, 2007, would have been one of them. Early 2000 to 2004, maybe.

1 Q. So you were a member of the Board of  
2 Supervisors, then, when the Consent Judgment was  
3 entered by the United States District Court on January  
4 12, 1995; is that correct?

5 A. Yes.

6 Q. And I guess as a member of the Board, then,  
7 you would have been involved in the approval of the  
8 this agreement; is that correct?

9 A. Can I have just a second? Let me look.

10 Q. Sure. Take your time.

11 MR. PEDERSEN: Is this Exhibit 1 we're  
12 looking at?

13 MR. PRINGLE: Yes, Exhibit 1.

14 A. Yes.

15 BY MR. PRINGLE:

16 Q. Okay. Let me go through some of these pages  
17 with you.

18 MR. MEADOWS: Excuse me. Off the record.

19 - - -

20 (Off the record.)

21 - - -

22 BY MR. PRINGLE:

23 Q. On page three of the judgment, if you'll look  
24 at that, paragraph five. Do you see that?

25 A. Uh-huh (indicating yes.)

1 Q. It says, "'Defendants' shall refer to  
2 Harrison County, Mississippi," and then there are some  
3 other entities listed, but you understood that  
4 Harrison County, Mississippi was a defendant in this  
5 lawsuit?

6 A. Yes.

7 Q. And then on page four, go down to Roman  
8 Numeral IV. The last paragraph, A, it says, Security  
9 and Supervision.

10 Do you see that?

11 A. Uh-huh (indicating yes.)

12 Q. It says, "Defendants shall provide a safe and  
13 secure living environment to all inmates housed at  
14 HCDC."

15 Do you see that?

16 A. Uh-huh (indicating yes.)

17 Q. And one of the Defendants, again, that  
18 they're referring to is Harrison County, Mississippi;  
19 is that correct?

20 A. It's referring to the County and the sheriff,  
21 yes.

22 Q. One of them is Harrison County, Mississippi?

23 A. Yes.

24 Q. And then, it says, "To this end, Defendants  
25 shall undertake corrective measures in each of the

1 following areas"; is that correct?

2 A. Uh-huh (indicating yes.)

3 Q. Okay. And on page five, number twelve, one  
4 of the areas they're talking about is staffing; is that  
5 correct?

6 A. Yes.

7 Q. During the time that you served as a member  
8 of the Board of Supervisors, was staffing at the jail a  
9 continuous issue with the sheriff?

10 A. Yes.

11 Q. And as far as the management of the Harrison  
12 County Jail, what role, if any, does the Board of  
13 Supervisors play in that?

14 A. Only from a fiscal responsibility of  
15 providing a budget to the sheriff.

16 Q. In that process, the sheriff submits a budget  
17 to the Board?

18 A. Yes.

19 Q. And then the Board takes what action once the  
20 budget is submitted?

21 A. We approve or disapprove it.

22 Q. All right. And staffing. One of the issues  
23 on staffing is the funding of the staff; is that  
24 correct?

25 A. Yes.

1           A.    No, sir. We were of the understanding that  
2 the sheriff's attorney would make those reports, and we  
3 never received anything telling us that he did receive  
4 them -- that the court did receive them.

5           Q.    Do you know if the Board ever requested to  
6 see a copy of the status report?

7           A.    I think several times we had requested it,  
8 but not necessarily in this time frame. But in later  
9 years, I think we probably did.

10          Q.    Well, let's say between the calendar years  
11 2000 and 2006, do you remember the Board ever  
12 requesting a copy of the status reports?

13          A.    I think only one time, and that had to do  
14 with when the Justice Department had some issues with  
15 the staffing, I think we requested to see some. I  
16 don't know if we ever got them, but I think we  
17 requested them. We did, at many times, ask for the  
18 filing of the reports. And the answer we always  
19 received was, yes, and that was through the sheriff's  
20 department's attorney.

21          Q.    How did the Board ensure compliance with this  
22 Consent Decree?

23          A.    Basically, it was the -- you know, in order  
24 to consent with this decree, most of the authority  
25 lies with the sheriff. All we could do was depend on

1 the Justice Department that if -- you know, if  
2 something was not being done properly per the consent  
3 order, that they would notify the Board of Supervisors  
4 that we were not in compliance.

5 Q. So did the Board in any way monitor  
6 compliance with the Consent Decree?

7 A. No, sir, other than when the sheriff  
8 requested things that he needed to meet the decree, we  
9 provided the financing to do that.

10 Q. So the Board relied upon the sheriff to  
11 comply with the decree?

12 A. Yes, sir.

13 Q. Are you aware of a July 20, 2005 letter from  
14 the U.S. Department of Justice to the Board concerning  
15 concerns they had at the Harrison County jail?

16 A. Was that considered staffing? Is that what  
17 that was concerning?

18 Q. Well, part of it had to do with incidents of  
19 misuse of force. Do you recall receiving a copy of  
20 that letter?

21 MR. MEADOWS: This is a letter and not a  
22 report? Are you talking about a letter or  
23 report?

24 MR. PRINGLE: A letter.

25 A. This was 2002?

1 A. No, sir.

2 Q. Have you ever seen them?

3 A. No, sir.

4 Q. Have you ever seen the sheriff's general  
5 orders?

6 A. No, sir.

7 Q. Have you ever asked to see them?

8 A. No, sir.

9 Q. I'll take Exhibit 1 back and trade with you  
10 and give you Exhibit 2.

11 A. Thank you.

12 Q. And ask you to take a look at that and see if  
13 you have ever seen that before.

14 A. I have.

15 Q. Have you had a chance to read it prior to  
16 today?

17 A. I think we reviewed it. It was back in the  
18 nineties. I can't remember the exact year. I don't  
19 see a date of the report. I'm guessing it was the  
20 mid-nineties, '96, '97, '95, somewhere in that time  
21 frame.

22 Q. But, to your knowledge, you have seen the  
23 report before?

24 A. Yes, sir, I have.

25 Q. All right. Turn to page two. The second



1 paragraph says, "Detention staff does not uniformly  
2 receive pre-service training and annual in-service  
3 programs are not being regularly provided."

4 Were you aware of that finding?

5 A. I'm sure -- I read over it. I'm sure I read  
6 it at one time.

7 Q. Do you recall that finding?

8 A. No, sir. I just remember vaguely the report.

9 Q. I'm not going to cover everything, but I want  
10 to cover some things.

11 A. Sure.

12 Q. The next sentence says, "The majority of  
13 training is currently on-the-job." Were you aware of  
14 that finding?

15 A. Yes, sir.

16 Q. The last paragraph, page two. It says, "The  
17 morale of the staff is extremely low." Were you aware  
18 of that finding?

19 A. It seems that I do. At that time, yes.

20 Q. Would you agree with that finding?

21 A. At that time, yes.

22 Q. And, again, I'm talking about as it pertains  
23 only to the jail, not the rest of the sheriff's  
24 department.

25 A. Yes.

1 Q. And it says, "Staff claimed they are  
2 overworked." Were you aware of that finding?

3 A. I heard those complaints, yes, sir.

4 Q. Did you agree with that finding?

5 A. At that time, yes, sir.

6 Q. Go to page three and go down to the bottom,  
7 the last paragraph. It says, "Due to inadequate  
8 staffing levels." Do you see that?

9 A. Yes, sir.

10 Q. Were you aware of that finding?

11 A. Yes, sir.

12 Q. Would you agree with that finding?

13 A. At that time, yes, I think there was some  
14 issues out there. And this is just my opinion based on  
15 what, you know, I know of the jail, which is very  
16 little.

17 Q. And the next finding says, "poorly-trained  
18 staff." Were you aware of that finding? I'm still on  
19 page three, the same paragraph.

20 A. Yes, sir.

21 Q. And would you agree with that finding?

22 A. I wouldn't -- I wouldn't know if that were  
23 the case. That was what we were told. I mean, I don't  
24 know actually, because we were never privileged to the  
25 training they received at the jail, other than what

1 we've read in that report.

2 Q. And next, on that same line, it says,  
3 "limited supervision." Were you aware of that  
4 finding?

5 A. If it would have been in the report, I would  
6 have read that. I don't recall being knowledgeable of  
7 that, but if it was in a report, I would have read it.

8 Q. Would you agree or disagree with that  
9 finding, or have no opinion?

10 A. No, sir, I have no opinion. I wouldn't have  
11 had the knowledge, other than this report, to know that  
12 for a fact.

13 Q. And then going to the next sentence -- not  
14 "crowded conditions" -- but then, it says, "failure to  
15 follow established policy and procedures."

16 Were you aware of that finding?

17 A. Again, I read the report, yes, sir.

18 Q. Turn to page four. Go to the -- actually, it  
19 will be the third paragraph, the part that starts with  
20 "Staff should be held accountable."

21 Do you see that?

22 A. Yes, sir.

23 Q. Go to the second sentence. "Retaining  
24 personnel who are negligent in their duties and/or not  
25 holding them fully accountable for their actions, does